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S E C R E T GENEVA 000865

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DEPT FOR T, VCI AND EUR/PRA  
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JCS FOR J5/DDGSA  
SECDEF FOR OSD(P)/STRATCAP  
NAVY FOR CNO-N5JA AND DIRSSP  
AIRFORCE FOR HQ USAF/ASX AND ASXP  
DTRA FOR OP-OS OP-OSA AND DIRECTOR  
NSC FOR LOOK  
DIA FOR LEA

E.O. 12958: DECL: 09/21/2019

TAGS: KACT MARR PARM PREL RS US START

SUBJECT: START FOLLOW-ON NEGOTIATIONS, GENEVA (SFO-GVA-V):  
(U) (PART 1 OF 2 PARTS) U.S.-PROPOSED TEXT FOR THE  
ELIMINATION PROTOCOL

REF: GENEVA 0860 (SFO-GVA-V-027)

Classified By: A/S Rose E. Gottemoeller, United States  
START Negotiator. Reasons: 1.4(b) and (d).

¶1. (U) This is SFO-GVA-V-041A.

¶2. (S) At paragraph 3 is the text that was delivered to the Russian delegation at the Elimination Protocol Working Group Meeting on September 29, 2009; however, it was not discussed during this meeting (Reftel).

¶3. (S) Begin text:

((Protocol on Procedures Governing the Elimination of the Items  
Subject to the Treaty between the United States of America and the Russian Federation on Measures for the Further Reduction and  
Limitation of Strategic Offensive Arms))1 ((Section 3:  
PROCEDURES FOR CONVERSION OR ELIMINATION))2

((Pursuant to and in implementation of the Treaty Between the United States of America and the Russian Federation on Measures for the Further Reduction and Limitation of Strategic Offensive Arms, hereinafter referred to as the Treaty, the Parties hereby agree upon procedures governing the elimination of the strategic offensive arms limited by the Treaty, as well as fixed structures and facilities.)) 1

((I. Procedures for Elimination of ICBMs for Mobile Launchers of ICBMs and Their Launch Canisters))1

((1. Elimination of ICBMs for mobile launchers of ICBMs and their launch canisters carried out in accordance with the procedures provided for in this Section shall be carried out at elimination facilities for ICBMs and shall be subject to inspection.

12. Prior to the confirmatory inspection pursuant to paragraph 3 of this Section the inspected Party:

- (a) shall remove the missile's reentry vehicle or vehicles;
- (b) may remove the electronic and electromechanical devices of the missile's guidance and control system from the missile and its launch canister;
- (c) may remove the missile from its launch canister, remove the missile attachment devices from the launch canister, disassemble the missile into stages and the self-contained dispensing mechanism, and detach rocket motor nozzles and interstage skirts of the missile from stages;
- (d) may remove propellant from stages;
- (e) may remove or actuate auxiliary pyrotechnic devices installed on the missile and its launch canister;
- (f) may remove penetration aids, including devices for their attachment and release; and
- (g) may remove propulsion units from the self-contained dispensing mechanism.

These actions may be carried out in any order.

13. Upon arrival of the inspection team:

(a) Inspectors shall confirm the types, and number of each type, of the missiles and their launch canisters subject to elimination by making the observations and measurements necessary for such confirmation. If inspectors are unable to determine the type of the missile in its launch canister, representatives of the inspected Party shall take steps to resolve the problem, including removing the missile from its launch canister, if necessary; and

(b) Inspectors and representatives of the inspected Party shall read the data from and inspect the unique identifier in accordance with Annex 6 to the Inspection Protocol.

After the procedures provided for in this paragraph have been carried out, the inspected Party may remove any remaining elements not subject to elimination pursuant to paragraph 4 of this Section, and the process of the elimination of the missiles and their launch canisters may begin. Inspectors shall have the right to observe each of the elimination procedures provided for in paragraphs 4 and 5 of this Section.

14. Elimination process for ICBMs for mobile launchers of ICBMs:

(a) If solid fuel has not been removed from stages, the stages shall be destroyed by explosive demolition or burned;

(b) Rocket motor nozzles and cases, as well as the interstage skirts of a missile remaining after completion of the procedures provided for in subparagraphs 2(c), 2(d) and 4(a) of this Section, or after the completion of static testing provided for in paragraph 3 of Section VI of this Protocol, shall be crushed, flattened, cut into two pieces of approximately equal size, or destroyed by explosion; and

(c) The self-contained dispensing mechanism, as well as the front section, including the reentry vehicle platform and the front section shroud, shall be crushed, flattened, cut into two pieces of approximately equal size, or destroyed by

explosion.

¶5. Elimination process for launch canisters of ICBMs for mobile launchers of ICBMs:

- (a) The body of the launch canister shall be crushed, flattened, or destroyed by explosion; or
- (b) If the body of the launch canister is composed of segments, each of the segments shall be cut into two pieces at a location that is not an assembly joint. A launch canister, the body of which is of unitary construction, shall be cut into two pieces of approximately equal size, or cut into three pieces in such a manner that pieces no less than 1.5 meters long are cut from the ends of the body of such a launch canister.

¶6. Upon completion of the above procedures, or, if the

inspection team leader so decides, upon completion of observations of the elimination procedures, the inspection team leader and a member of the in-country escort shall confirm, in a factual written report containing the results of the inspection team's observation of the elimination procedures, that the inspection team has completed its inspection. This report shall be completed in accordance with Section XVI of the Inspection Protocol.

¶7. ICBMs for mobile launchers of ICBMs shall cease to be subject to the limitations provided for in the Treaty after completion of the procedures provided for in this Section. Notification thereof shall be provided in accordance with paragraph 3 of Section I of the Notification Protocol.) 1

((II. Procedures for Elimination of Silo Launchers of ICBMs))  
1

((I. Procedures for Conversion or Elimination of ICBM Launchers)) 2

¶1. Elimination of silo launchers of ICBMs shall be carried out in situ and shall be subject to verification by national technical means of verification ((and by inspection)). 1

((2. Prior to the initiation of the elimination process for silo launchers of ICBMs, all missiles and shipping containers for ICBMs or ICBM stages, as well as all support equipment, shall be removed at least 1000 meters from each such launcher to be eliminated.)) 1

((3. A Party shall be considered to have initiated the elimination process for silo launchers of ICBMs as soon as the silo doors have been opened, removed, or eliminated. Notification thereof shall be provided in accordance with paragraph 2 of Section IV of the Notification Protocol.)) 1

¶4. ((A silo launcher of ICBMs in the process of being eliminated shall be considered to contain a deployed ICBM, and thus to be subject to the limit provided for in subparagraph (a) of Article II of the Treaty, until the procedures provided for in paragraph 5 of this Section have been carried out. Notification thereof shall be provided in accordance with paragraph 3 of Section I of the Notification Protocol.)) 1 ((An eliminated ICBM launcher shall cease to be subject to the limitations provided for in this Treaty after notification has been provided pursuant to paragraph 3 of Subsection IV of Section IV of this Annex.)) 2

¶5. The elimination process for silo launchers of ICBMs shall be carried out ((using procedures to be determined by the Party conducting the elimination, which provide for rendering them incapable of launching ICBMs.)) 2 ((using any of the procedures provided for below:

- (a) The silo door shall be removed, dismantled, or destroyed and the silo headworks and the silo shall be destroyed by excavation to a depth of no less than eight meters, or by explosion to a depth of no less than six meters;

(b) The silo door shall be removed, dismantled or destroyed and the silo shall be completely filled with gravel. The silo door shall not be reinstalled; or

(c) Other procedures, developed by the possessing Party, that render the silo launcher incapable of being utilized for its original purpose in a manner that the other Party can confirm, shall be recorded within the framework of the BCC.)  
1

¶6. ((The elimination process for a silo launcher of ICBMs shall be completed no later than 180 days after its initiation.))1 Silos ((an ICBM launcher being eliminated))2 shall remain visible to national technical means of verification during the entire elimination process and for the ((following 60-day period, or after an elimination inspection, whichever occurs first.)) 1 ((30-day period following provision of the notification.))2

¶7. ((Prior to the elimination of the first launcher of each type of silo launcher of ICBMs using procedures provided for in subparagraph 5(c) of this Section, the possessing Party shall conduct a one-time demonstration to describe the elimination procedures that will be carried out and to allow the other Party to view the type of launcher to be eliminated. Notification thereof shall be provided in accordance with paragraph 1 of Section IV of the Notification Protocol. The Party receiving such notification shall have the right, within the 20-day period beginning on the date of notification, to attend the demonstration.)) 1

¶8. ((Each Party shall have the right to inspect the eliminated silo launchers of ICBMs to confirm that the procedures conducted in accordance with paragraph 5 were completed.)) 1

¶9. ((If an inspection is conducted, the inspection team leader and a member of the in-country escort shall confirm, in a factual written report containing the results of the inspection team's observation of a silo launcher that has been eliminated, that the inspection team has completed its inspection. This report shall be completed in accordance with Section XV of the Inspection Protocol.)) 1 ((The fact that an ICBM launcher has been converted or eliminated may be recorded by the inspection team during a visit in accordance with paragraph 10 ((sic)) of Article XI of this Treaty.)) 2

¶10. ((If the procedures for elimination provided for in subparagraph 5(a) were completed, the resultant hole may be graded during the 180-day period provided for in paragraph 6 of this Section but not filled with earth until expiration of the 60-day period or the completion of the elimination inspection, whichever occurs first.)) 1

¶11. ((Upon completion of the inspection provided for in paragraph 8, or if an inspection is not completed, upon expiration of the 60-day period, the silo launcher of ICBMs shall cease to be subject to the limitations provided for in the Treaty. Notification thereof shall be provided in accordance with paragraph 3 of Section I of the Notification Protocol.)) 1 ((An eliminated ICBM launcher shall cease to be subject to the limitations provided for in this Treaty after notification has been provided pursuant to paragraph 3 of Subsection IV of Section IV of this Annex.)) 2

¶12. ((Conversion of ICBM launchers shall be carried out in such a way that the converted launchers cannot thereafter

contain ICBMs of the type for which they were intended prior to conversion and that they have external or functional differences.)) 2

¶13. ((Upon completion of the procedures provided for in paragraph 12 of this Subsection, and after notification has been provided pursuant to paragraph 6 of Subsection IV of

Section IV of this Annex, the converted launcher of ICBMs shall begin to be considered to be an ICBM launcher intended for ICBMs of a different type.)) 2

III. ((Procedures for Elimination of Mobile Launchers of ICBMs, Mobile Training Launchers and Fixed Structures for Mobile Launchers of ICBMs)) 1

¶1. Elimination of mobile launchers of ICBMs ((and mobile training launchers carried out in accordance with the procedures provided for in this Section shall be carried out at elimination facilities for mobile launchers of ICBMs and shall be subject to inspection))1 ((shall be carried out at conversion or elimination facilities for mobile launchers of ICBMs or at a site to be determined by the Party conducting the elimination, and shall be subject to verification by national technical means of verification.)) 2

¶2. ((After arrival of the inspection team and prior to the initiation of the elimination process, inspectors shall confirm the types, and number of each type, of the items listed in paragraph 1 of this Section to be eliminated. After such confirmation, the elimination process may begin. Inspectors shall observe the elimination process.)) 1

¶3. ((Elimination process for mobile launchers of ICBMs and mobile training launchers))1 ((Elimination of ICBM launchers shall be carried out using procedures to be determined by the Party conducting the elimination, which provide for rendering them incapable of launching ICBMs.))2:

((a) The erector launcher mechanism and leveling supports shall be removed from the launcher chassis;

(b) The framework of the erector launcher mechanism on which the ICBM is mounted and erected shall be cut at locations that are not assembly joints into two pieces of approximately equal size;

(c) Missile launch support equipment, including external instrumentation compartments, shall be removed from the launcher chassis;

(d) The mountings of the erector launcher mechanism and of the launcher leveling supports shall be cut off the launcher chassis and each such mounting shall be cut at a location that is not an assembly joint into two pieces of approximately equal size; and

(e) A portion of the self-propelled launcher chassis, at least 0.78 meters in length, shall be cut off aft of the rear axle and that portion shall be cut into two pieces of approximately equal size; and no component, including those removed in accordance with the procedures provided for in this paragraph, shall be mounted, welded, or attached by any other means to an eliminated launcher chassis so as to

increase the length of such a chassis.

Upon completion of these elimination procedures for mobile launchers of ICBMs, the vehicle may be used only for purposes not inconsistent with the provisions of the Treaty.))1

¶4. ((Upon completion of the above requirements, the inspection team leader and a member of the in-country escort shall confirm, in a factual written report containing the results of the inspection team's observation of the elimination process, that the inspection team has completed its inspection. This report shall be completed in accordance with Section XVI of the Inspection Protocol.)) 1 ((The fact that an ICBM launcher has been converted or eliminated may be recorded by the inspection team during a visit in accordance with paragraph 10 ((sic)) of Article XI of this Treaty.)) 2

¶5. ((Mobile launchers of ICBMs shall cease to be subject to the limitations provided for in the Treaty after completion of the procedures provided for in this Section. Notification

thereof shall be provided in accordance with paragraph 3 of Section I of the Notification Protocol.))1 ((An eliminated ICBM launcher shall cease to be subject to the limitations provided for in this Treaty after notification has been provided pursuant to paragraph 3 of Subsection IV of Section IV of this Annex.))2

¶6. ((Elimination of fixed structures for mobile launchers of ICBMs shall be carried out in situ, and shall be subject to verification by national technical means of verification.))1

¶7. ((Elimination process for fixed structures for mobile launchers of ICBMs:

(a) The superstructure of each fixed structure shall be dismantled or demolished, and removed from its base or foundation; and

(b) The base or foundation of each such structure shall be destroyed by excavation or explosion.

Upon completion of the above requirements, the elimination process for those structures shall be considered to be completed. Notification thereof shall be provided in accordance with paragraph 3 of Section I of the Notification Protocol.))1 ((Upon completion of the procedures provided for in paragraph 5 of the previous Subsection, and after notification has been provided pursuant to paragraph 6 of Subsection IV of Section IV of this Annex, the converted launcher of ICBMs shall begin to be considered to be an ICBM launcher intended for ICBMs of a different type.)) 2

¶8. ((The destroyed base or foundation of each such fixed structure shall remain visible to national technical means of verification for the 60-day period following the completion of the elimination process.)) 1

¶9. ((Upon expiration of the 60-day period provided for in paragraph 8 of this Section, the hole resulting from the excavation or explosion of each such structure may be filled and the remains of the destroyed base or foundation of each such structure may be removed from the re stricted area.)) 1

¶10. ((An ICBM launcher being eliminated shall remain visible to national technical means of verification during the entire elimination process and for the 30-day period following provision of the notification.))2

¶11. ((Conversion of ICBM launchers shall be carried out in such a way that the converted launchers cannot thereafter contain ICBMs of the type for which they were intended prior to conversion and that they have external or functional differences.))2

End Part 1.

(( ))1 - United States  
(( ))2 - Russia

¶4. (U) Gottemoeller sends.  
RICHTER